

Message Text

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FM AMEMBASSY ATHENS
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TAGS: OGEN/GR
SUBJ: FY 1980 GOALS/OBJECTIVES AND RESOURCE MANAGEMENT (GORM)
PROCESS

REF: (A) STATE 63477 (B) ATHENS 3541

1. FOLLOWING IS PART II: AMBASSADOR'S EVALUATION OF GOALS,
OBJECTIVES AND RESOURCE MANAGEMENT OF ALL AGENCIES WITH PERSONNEL
SUBJECT TO AMBASSADOR'S SUPERVISION, COORDINATION AND DIRECTION:

A. USICA

1) ATHENS 3152 (SUBJECT: ANALYSIS OF ICA GREECE FOR COUNTRY PLAN)
OUTLINES IN FULL DETAIL THE GOALS AND OBJECTIVES OF USICA IN ATHENS.
A PARAPHRASE OF SOME OF THIS TELEGRAM ILLUSTRATES THE GOALS AND
OBJECTIVES OF THE AGENCY IN GREECE AS WELL AS THE METHODS THAT
WILL BE USED TO REALIZE THEM.

2) FUTURE RELATIONS WITH GREECE SHOULD BE ANCHORED NOT IN SECURITY
ASSOCIATION ALONE, BUT ON A PERCEPTIBLY BROADENED BASE OF SHARED
INTERESTS IN AN ARRAY OF BILATERAL AND MULTILATERAL ISSUES (I.E.,
NATO POLITICO-SECURITY RELATIONSHIP, PEACEFUL SETTLEMENT OF THE
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CYPRUS ISSUE, RESOLUTION OF DISPUTES BETWEEN GREECE AND TURKEY).
"IN AN EFFORT TO PROGRESS TOWARDS THIS CONDITION, ICA GREECE WILL
HAVE A VITAL ROLE. THIS ROLE CONSTITUTES BOTH OUR PURPOSE AND
OUR CHALLENGE."

3) THROUGH DIRECT CONTACTS WITH MEDIA AND RELEVANT GREEK INSTITU-
TIONS, THROUGH FACILITATING MEDIA COVERAGE OF VISITING U.S. OFFICIALS

AND THROUGH THE STEADY FLOW OF VOA AND WIRELESS FILE MATERIALS TO PRIMARY AUDIENCE MEMBERS, ICA GREECE WILL SEEK TO PERSUADE PUBLIC OPINION THAT AMERICAN OBJECTIVES ARE COMPATIBLE WITH GREECE'S OWN SECURITY AND GENERAL INTERESTS.

4) THE GOALS AND OBJECTIVES OF USICA ARE EXACTLY THOSE OF THE EMBASSY. AS THE COMMUNICATIONS AND INFORMATIONAL EXTENSION OF THE MISSION, THE CONTINUANCE OF USICA IN ATHENS IS ESSENTIAL.

B. DAO

1) THE DEFENSE ATTACHE OFFICE IN ATHENS IS SPECIFICALLY TASKED TO PERFORM THREE PRIMARY MISSIONS:

A) TO COLLECT AND REPORT MILITARY AND POLITICAL-MILITARY INTELLIGENCE IN RESPONSE TO REQUIREMENTS OF THE SECRETARY OF DEFENSE, THE MILITARY DEPARTMENTS, THE JOINT CHIEFS OF STAFF AND OTHER SENIOR MILITARY COMMANDERS.

B) TO PERFORM REPRESENTATIONAL FUNCTIONS ON BEHALF OF THE ABOVE.

C) TO SERVE U.S. AMBASSADORS BY PROVIDING ARMED FORCES ATTACHES ON EMBASSY STAFFS.

2) AS THESE MISSIONS ARE APPLIED TO THE SITUATION IN GREECE, THE FOLLOWING SPECIFIC FUNCTIONS OF THE DEFENSE ATTACHE OFFICE, LIMITED OFFICIAL USE

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ATHENS, CONTRIBUTE DIRECTLY TO THE MISSION'S POLICY GOALS (IN PRIORITY ORDER): A) CLOSE AND CONTINUING CONTACT WITH GREEK MILITARY WHICH PROVIDES A CONTINUING ASSESSMENT OF INTENTIONS, CAPABILITIES AND INTERNAL POLITICAL ACTIVITY. THIS IS A VITAL AREA OF CONTACT IN GREECE WHERE THE MILITARY IS ALWAYS A POTENTIAL AND POTENT FORCE IN INTERNAL POLITICS AND SECURITY. CONTRIBUTES SUBSTANTIALLY TO EMBASSY MISSION OBJECTIVES.

B) PROVIDE SUPPORT TO AND COORDINATION OF U.S. FORCES OPERATIONAL ACTIVITY IN THE GREEK AREA, IN COORDINATION WITH THE EMBASSY. THESE OPERATIONS INCLUDE AIRCRAFT CLEARANCES, SHIP VISITS, BILATERAL EXERCISES, AIRCRAFT SQUADRON EXCHANGE VISITS, TARGET AND AIR ROUTE UTILIZATION, AND CARRIER AIR OPERATIONS IN GREEK WATERS.

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C) EACH PRINCIPAL ATTACHE IS THE REPRESENTATIVE OF HIS RESPECTIVE SERVICE CHIEF AND HIS UNIFIED COMMANDER TO THE HELLENIC SERVICE CHIEF OF HIS SISTER SERVICE. ACCORDINGLY, THE ATTACHE OFFICES ARE RESPONSIBLE FOR ORGANIZING AND SUPPORTING OFFICIAL VISITS OF HIGH-RANKING U.S. MILITARY OFFICIALS TO GREEK AUTHORITIES ON BEHALF OF THE AMBASSADOR. IN ADDITION, ATTACHES WILL USUALLY ACCOMPANY HIGH-RANKING GREEK MILITARY OFFICIALS ON OFFICIAL VISITS TO THE U.S. OR TO U.S. HEADQUARTERS IN EUROPE.

D) THE AIRCRAFT ASSIGNED TO DAO IS USED IN SUPPORT OF SUCH OBJECTIVES AS OLIVE HARVEST, TRANSPORTING STATE DEPARTMENT DELEGATIONS IN THE EASTERN MED, SUPPORT TO OTHER EMBASSIES AND AMBASSADORS AS REQUIRED, AND TRANSPORTING THE AMBASSADOR ON OFFICIAL CALLS AND VISITS.

C. JUSMAGG

1) THE ACTIVITIES OF JUSMAGG LISTED BELOW ARE IN DIRECT SUPPORT OF THE MISSION'S GOALS AND OBJECTIVES. THE MISSION OF JUSMAGG IS TO SUPERVISE AND ADMINISTER U.S. MILITARY ASSISTANCE MATTERS REQUIRED TO FOSTER HOST COUNTRY MILITARY COMPETENCE AND TO FURTHER U.S. NATIONAL POLICIES AND INTERESTS.

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A) JUSMAGG ASSISTS THE HELLENIC GOVERNMENT, THROUGH THE FOREIGN MILITARY SALES PROGRAM, TO DEVELOP THE MILITARY STRENGTH AND POSTURE NEEDED TO MAINTAIN INTERNAL SECURITY AND CONTRIBUTE TO AREA COLLECTIVE SECURITY AS A NATO PARTNER. THIS IS ACCOMPLISHED BY PROVIDING INFORMATION AND ASSISTANCE TO THE HELLENIC SERVICES AND ENCOURAGING THEIR DEVELOPMENT OF A MODERN MILITARY.

B) THE CHIEF, JUSMAGG, SERVES AS REPRESENTATIVE OF THE SECRETARY OF DEFENSE, USCINCEUR AND THE AMBASSADOR IN THE DISCHARGE OF ASSIGNED

SECURITY ASSISTANCE RESPONSIBILITIES, AS PROVIDED BY LAW AND IN ACCORDANCE WITH EXECUTIVE ORDERS AND SUCH OTHER INSTRUCTIONS AS THE PRESIDENT MAY PROMULGATE.

2) JUSMAGG PROVIDES SYMBOLIC AND DEMONSTRABLE EVIDENCE OF THE DEPTH AND FIRMNESS OF THE U.S. COMMITMENT TO GREECE. THE ARMED FORCES OF GREECE ARE MORE IMPORTANT TO THE STABILITY OF THE GOVERNMENT THAN IS THE CASE IN MANY OTHER COUNTRIES. THEREFORE, U.S. SECURITY ASSISTANCE, THROUGH JUSMAGG, PROVIDES FIRM EVIDENCE OF THE U.S. CONTRIBUTION TO THE MAINTENANCE OF A FREE AND STABLE HELLENIC NATION.

D. AGRICULTURE

1) THE AGRICULTURE ATTACHE IS ACCREDITED TO BOTH GREECE AND BULGARIA. HIS ACTIVITIES ON BEHALF OF THIS MISSION'S GOALS WOULD APPEAR TO BE EQUALLY APPLICABLE TO THE EMBASSY IN SOFIA.

2) THE OFFICE OF THE AGRICULTURE ATTACHE REPRESENTS THE UNITED STATES DEPARTMENT OF AGRICULTURE IN GREECE AND PROVIDES LIAISON BETWEEN USDA AND GOVERNMENT OFFICIALS, PRIVATE AGENCIES IN THE FIELD OF AGRICULTURE, EXPORTERS, IMPORTERS, DISTRIBUTORS, FARMERS, INTERNATIONAL TRADE AND FARM AND COMMODITY GROUPS AND ORGANIZATIONS; MAINTAINS AN AGRICULTURAL INTELLIGENCE AND LIMITED OFFICIAL USE

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REPORTING SERVICE INCLUDING INFORMATION AND/OR DATA ON GOG AGRICULTURAL POLICIES, ANALYSIS OF SUPPLY AND DEMAND CONDITIONS, COMMERCIAL TRADE RELATIONSHIPS AND MARKET OPPORTUNITIES; PROVIDES ESTIMATES OF THE CURRENT AGRICULTURAL SITUATION AND FORECASTS THE EXPORT POTENTIAL FOR SPECIFIC U.S. AGRICULTURAL COMMODITIES; AIDS IN THE DEVELOPMENT OF MARKETS FOR U.S. FARM PRODUCTS IN GREECE BY PROVIDING TRADESMEN WITH SERVICES THAT ARE NECESSARY TO BUILD AND MAINTAIN MARKETS FOR U.S.-PRODUCED FARM PRODUCTS, INCLUDING AGRICULTURAL CREDIT PROGRAMS WHICH FACILITATE THE SALE OF AGRICULTURAL COMMODITIES (AGRICULTURAL PRODUCT SALES TO GREECE TOTALED \$165 MILLION DURING CY 1977); REPRESENTS THE U.S. DEPARTMENT OF AGRICULTURE IN THE NEGOTIATION OF TRADE PROGRAMS AND/OR AGREEMENTS TO STABILIZE AND EXPEND THE TRADE OF U.S. AGRICULTURAL PRODUCTS, INCLUDING NEGOTIATIONS TO ELIMINATE OR REDUCE RESTRICTIVE TARIFF AND TRADE PRACTICES WHICH ARE RECOGNIZED AS BARRIERS TO THE IMPORT OF U.S. AGRICULTURAL COMMODITIES.

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E. INS

1) BELOW IN PRIORITY ORDER ARE THE FOUR MAJOR ACTIVITIES OF THE
INS:

A) PROCESSING REFUGEE APPLICATIONS FOR CONDITIONAL ENTRY PURSUANT
TO SECTION 203(A)(7) OF THE IMMIGRATION AND NATIONALITY ACT.

B) PROCESSING A MULTIPLE NUMBER OF VARIOUS APPLICATIONS FILED BY
U.S. CITIZENS AND PERMANENT RESIDENT ALIENS. THIS INCLUDES PETI-
TIONS TO CLASSIFY STATUS OF ALIEN RELATIVE FOR ISSUANCE OF IMMIGRANT
VISA, ORPHAN PETITIONS, APPLICATIONS TO REPLACE LOST ALIEN
REGISTRATION RECEIPT CARDS, APPLICATIONS TO EXTEND RE-ENTRY
PERMIT AND APPLICATIONS TO EXTEND REFUGEE TRAVEL DOCUMENT.

C) ADJUDICATE CASES OF INADMISSIBLE ALIENS REFERRED BY CONSULS FOR
DETERMINATION WHETHER OR NOT RELIEF FROM INADMISSIBILITY
SHOULD BE GRANTED. THIS INCLUDES SECTION 212(D)(3)(A) WAIVERS
FOR NONIMMIGRANTS AND SECTION 212(G), (H) AND (I) WAIVERS FOR
IMMIGRANTS.

D) INSTITUTING INVESTIGATIONS WHEN FRAUD IS SUSPECTED. THIS
INCLUDES BRINGING TO LIGHT PERPETRATORS AND PARTICIPANTS IN SHAM
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MARRIAGES AND FALSE DOCUMENTATION AND/OR FALSE STATEMENT SUPPORTING
THIRD AND SIXTH PREFERENCE LABOR CERTIFICATIONS.

2) OF THESE, ITEM (A) HAS THE MOST IMPACT ON THE MISSION'S
GOALS SINCE THIS PROGRAM IS CONCERNED WITH THE VIOLATION OF HUMAN
RIGHTS WHEREVER IT MAY OCCUR--A PROGRAM PRESIDENT CARTER HAS

PURSUED WITH DILIGENCE. ITEMS(B)AND(C) HAVE THEIR IMPACT TOWARDS PROMOTING TOURISM AND FOREIGN TRADE, AFFORDING RELIEF IN COMPASSIONATE CASES AND PROMOTING FOREIGN RELATIONS.

F. RTDO

1) THE REGIONAL TRADE DEVELOPMENT OFFICE MOVED TO ATHENS IN 1975 BECAUSE OF THE FIGHTING IN LEBANON, AS A RESULT OF RTDO'S MOVE, THE OFFICE HAS BECOME INTEGRATED WITH THE GOALS AND OBJECTIVES OF THE MISSION IN THAT IT IS AN EXTREMELY EFFECTIVE TOOL TO FACILITATE PRESIDENT CARTER'S INSTRUCTION TO PLACE MAXIMUM EMPHASIS ON OUR EFFORTS TO INCREASE U.S. EXPORTS.

2) MORE THAN 200 U.S. FIRMS HAVE ESTABLISHED REGIONAL OFFICES IN ATHENS, AND THEY LOOK TO RTDO FOR MARKETING INFORMATION SERVICE, BUSINESS COUNSELING, MAJOR PROJECT INFORMATION, AND SUPPORT FOR TRADE PROMOTION EVENTS.

3) GREEK CONSTRUCTION FIRMS CURRENTLY HAVE AN ESTIMATED 5 BILLION DOLLARS IN MIDDLE EAST CONTRACTS OFFERING AN INTERESTING "ON-SITE" MARKET FOR THESE U.S. FIRMS NOW BASED HERE.

G. VOA RHODES

1) THE MISSION OF VOA RHODES IS TO TRANSMIT VOA PROGRAMS ORIGINATING IN THE UNITED STATES TO TARGET AREAS IN THE NEAR EAST BY MEDIUM AND LIMITED OFFICIAL USE

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SHORT-WAVE RADIO, STATION ALSO PROVIDES THREE HOURS DAILY ON MEDIUM WAVE AT NO COST TO THE GOG FOR RELAY OF GREEK PROGRAMS. THE RHODES VOA ACTIVITY DOES NOT RELATE DIRECTLY TO MISSION-APPROVED POLICY GOALS, OBJECTIVES AND ESSENTIAL ACTIVITIES. THE NO.1 PRIORITY IS RENEGOTIATION OF THE AGREEMENT WITH THE GOG TO ALLOW THE CONTINUATION OF VOA OPERATIONS FROM RHODES AFTER DECEMBER 1978.

H. VOA KAVALA

1) THE KAVALA RELAY STATION MISSION IS TO RELAY VOICE OF AMERICA PROGRAMS ORIGINATING IN WASHINGTON TO TARGET AREAS IN EASTERN EUROPE AND ASIA. THIS IS ACCOMPLISHED BY MEANS OF TRANSMITTERS OPERATING IN THE MEDIUM AND SHORT-WAVE BANDS. ADDITIONALLY, KRS TRANSMITTERS ARE MADE AVAILABLE TO THE GOG FOR THE BROADCAST OF ERT PROGRAMS: 6 1/4 HOURS DAILY ON A 500-KILOWATT MEDIUM-WAVE TRANSMITTER AND EXCLUSIVE USE OF A 250-KILOWATT SHORT-WAVE TRANSMITTER FOR 18 3/4 HOURS DAILY. THE VOA MISSION IS UNRELATED TO MISSION POLICY, GOALS, ETC.

2) THE KAVALA RELAY STATION IS OPERATING UNDER A ONE-YEAR

EXTENSION TO A 15-YEAR LEASE AGREEMENT WITH THE GOG WHICH EXPIRED IN DECEMBER 1977. THE NO.1 PRIORITY IS TO RENEGOTIATE A NEW LEASE AGREEMENT THAT WILL PERMIT THE CONTINUED LONG-TERM OPERATION OF THIS FACILITY.

2. IN THE PRECEDING PARAGRAPHS I HAVE OUTLINED AS BRIEFLY AS POSSIBLE THE ROLES OTHER AGENCIES PLAY IN THE OBJECTIVES OF THIS MISSION. IN THE SUBSEQUENT PARAGRAPHS I WILL ATTEMPT TO ASSESS THEIR VALUE TO THIS MISSION IN ASCENDING ORDER.

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A. VOA: THE TWO VOA STATIONS WHICH BEAM THEIR TRANSMISSIONS TO OTHER COUNTRIES HAVE LITTLE IMMEDIATE IMPACT ON THE MISSION'S GOALS. THE PROVISION OF TRANSMITTING TIME TO THE GOG DOES HAVE VALUE IN A PUBLIC RELATIONS SENSE. THE IMPORTANCE OF THESE TWO STATIONS TO THE OVERALL GOALS OF THE USG MUST BE DETERMINED IN WASHINGTON.

STRENGTH: RHODES 5 AMERICANS, 68 FSL'S

STRENGTH: KAVALA 14 AMERICANS, 124 FSL'S

B. INS: THE IMMIGRATION AND NATURALIZATION SERVICE AS SHOWN ABOVE PERFORMS A VALUABLE SERVICE TO THE MISSION. TO LOSE THIS SERVICE, PARTICULARLY IN REGARD TO PROCESSING OF REFUGEES, WOULD DISADVANTAGE THE UNHCR REPRESENTATIVE HERE AND, OF COURSE, THE SERVICE WOULD HAVE TO BE TRANSFERRED ELSEWHERE. OF THE OTHER SERVICES OFFERED, ITEM (B) COULD BE ABSORBED IN THE CONSULAR SECTION, AND ITEM (D) WOULD HAVE TO BE ABSORBED BY SECURITY. ITEM (C) WOULD HAVE TO BE REFERRED TO INS, RESULTING IN DELAYS IN DECISIONS. THE ABILITY TO ADJUDICATE CASES LOCALLY HAS BEEN EXTREMELY VALUABLE

IN VISA CASES INVOLVING PROMINENT GREEKS WHO NEED A WAIVER TO ENTER THE UNITED STATES.

STRENGTH: 2 AMERICAN, 2 FSL'S
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C. RTDO: AS POINTED OUT ABOVE, RTDO HAS BECOME AN INTEGRAL PART OF THE MISSION. THE LOSS OF THIS OFFICE WOULD PUT AN INCREASED BURDEN UPON THE ECONOMIC/COMMERCIAL SECTION. THE ATHENS-BASED U.S. FIRMS DEPEND HEAVILY UPON THE SUPPORT THEY GET FROM RTDO. WITH THE EXPANDING OPPORTUNITIES FOR AMERICAN BUSINESS, WE COULD NOT WITHDRAW THIS SUPPORT. ATHENS HAS BECOME THE GATEWAY TO THE MIDDLE EAST, AND IT IS UNLIKELY THAT RTDO COULD BE BETTER LOCATED.

STRENGTH: 1 AMERICAN, 2 FSL'S

D. AGRICULTURE: THE SALE IN CALENDAR YEAR 1977 OF \$165 MILLION U.S.-PRODUCED AGRICULTURAL COMMODITIES IS A SIGNIFICANT CONTRIBUTION TO THE MISSION'S GOALS. SINCE THE OFFICE OF THE AGRICULTURAL ATTACHE SERVES THE NEEDS OF TWO EMBASSIES, A REDUCTION IN THE PERSONNEL OF THE SMALL OFFICE IS NOT FEASIBLE. AS WITH THE RTDO, IF THIS OFFICE WERE CLOSED, THE ECONOMIC/COMMERCIAL SECTION WOULD HAVE TO ABSORB THE DUTIES.

STRENGTH: 1 AMERICAN, 3 FSL'S

E. JUSMAGG: THE ACTIVITIES OF JUSMAGG ARE CLEARLY IDENTIFIED WITH THE ESSENTIAL GOALS OF THE MISSION, JUSMAGG HAS BEEN INSTRUCTED TO CUT 9 POSITIONS: 3 MILITARY, 2 DAC'S, 4 FSL'S. THIS HAS RESULTED IN A MAJOR REAPPRAISAL OF THE JUSMAGG ORGANIZATION, AND FURTHER CUTS ARE NOT RECOMMENDED AT THIS TIME. WHETHER OR NOT THE JUSMAGG FUNCTION SHOULD BE EVENTUALLY ABSORBED BY DAO MUST BE DETERMINED AT THE WASHINGTON LEVEL.

STRENGTH: 27 MILITARY, 7 DAC'S, 15 FSL'S

F. DAO: IN ATHENS CABLE 6328 OF JULY 7, 1977, AMBASSADOR KUBISCH COMMENTED THAT HE CONSIDERED ONE MORE OFFICER POSITION MIGHT LIMITED OFFICIAL USE

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BE CUT IN THE DEFENSE ATTACHE OFFICE. I CONCUR THAT THIS ASSESSMENT REMAINS A POSSIBILITY.

STRENGTH: 12 MILITARY, 9 DAC'S, 4 FSL'S

G. USICA: IN THE PAST TWO YEARS USICA HAS BECOME VERY LEAN.
I DEPEND ON THE PAO AND HIS DEPUTY TO ACT AS SPOKESMAN FOR THE
MISSION. IN THESE CRITICAL DAYS, THEIR ROLES HAVE ASSUMED EVEN
MORE IMPORTANCE. THE CULTURAL UNIT HAS BEEN VERY ACTIVE IN THE PAST
YEAR AND PLAYED A VERY USEFUL ROLE IN BRINGING TOGETHER GREEKS
AND AMERICANS, AND THE BI-NATIONAL CENTER CONTINUES TO BE A VITAL,
VIGOROUS ORGANIZATION. ATHENS 3152 ADEQUATELY JUSTIFIES THE CON-
TINUING NEED FOR USICA IN ATHENS.

STRENGTH: 7 AMERICANS, 47 FSL'S
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